Trade Liberalization and Export-led Growth: A Case of Bangladesh Apparel Industry ECRIER-SABER Roundtable India International Centre, New Delhi June 29-30, 2009

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Introduction



- Bangladesh pursued an outward-oriented development strategy since the mid-1980s.
- The strategy involved several key export incentives and a system for administering those incentives. It implied a move towards free-trade status for *all* export production (despite a protected regime for domestic production, particularly until the 1991 major reforms).
- Macroeconomic growth accelerated from 3.7% in the 1980s to 4.7% in the 1990s and then further to 5.8% in the 2000s. Export-oriented apparel industry emerged to be a major source of this growth acceleration.
- An interesting question is whether the exporting firms with a free trade regime made industrial upgrading by integrating with the global supply chain.
- The findings show that the exporting firms indeed made industrial upgrading and that both the backward linkage with foreign suppliers of raw materials and forward linkage with MNC buyers are the major determinants of firm performances.

Trade Liberalization, Key Export Incentives and their Administration

- Trade liberalization started in the mid-1980s. Import controls and other quantitative restrictions were gone by the end of 1980s and so a very high 'implicit' tariff eliminated. \rightarrow Agriculture gained most.
- Tariff reforms began in $1991 \rightarrow$ tariff bands curtailed, peak rates slashed, and the weighted average import duty declined from 42% to 13% over the 1990s (Table 1).
- Nonetheless, domestic production (e.g., textile) enjoyed heavy protection—textile sector alone accounted for 39% of all tariff lines with import prohibitions or restrictions.
- Conflicting domestic constituencies \rightarrow <u>import control</u> vs. <u>export promotion</u>.
- A policy goal was: A free trade regime for *all* export activities.
- Two key systems essentially removed bias against producing for exports (*both direct and indirect*):
 - Special Bonded Warehouse (SBW)/Duty Drawback System → unrestricted and tariff-free access to the imported intermediate inputs.
 - Back-to-back $L/C \rightarrow$ an automatic access to bank loans for the working capital needed for export production.
 - Actual export orders, an import-export passbook, and an input-output table \rightarrow comprised the essential documentation.
- Periodic devaluation of domestic currency \rightarrow No sustained real appreciation.



Table-1: Tariff Structure in Bangladesh, 1991-2008

Year	No. of tariff	Maximum tariff	Unweighted	Weighted
	bands	rate	average	average
			(All commodities)	(All commodities)
1990-91	18	350.0	88.6	42.1
1991-92	18	350.0	57.5	24.1
1992-93	15	300.0	47.4	23.6
1993-94	12	300.0	36.0	24.1
1994-95	6	60.0	25.9	20.9
1995-96	7	50.0	22.3	17.0
1996-97	7	45.0	21.5	17.9
1997-98	7	42.5	20.7	16.1
1998-99	7	40.0	20.3	14.1
1999-00	5	37.5	19.5	13.8
2000-01	5	37.5	18.6	12.3
2001-02	5	37.5	17.1	9.7
2002-03	5	32.5	16.5	12.4
2003-04	5	30.0	15.6	9.8
2004-05	4	25.0	13.5	9.6
2005-06	4	25.0	13.4	8.4
2006-07	4	25.0	12.2	6.9
2007-08	4	25.0	13.4	7.6

Sources: National Board of Revenue (NBR) and Bangladesh Bank.

Sector	D	es	
	1980/81-	1990/91-	1998/99-
	1989-90	1999/00	2007/08
Agriculture	2.54	3.22	3.77
Crop production	2.69	1.83	3.52
Fisheries	2.35	8.21	3.77
Others	2.31	2.92	4.58
Industry	5.75	6.95	7.32
Manufacturing	4.98	6.90	7.01
Large & medium	4.94	6.95	6.99
Small scale	5.15	6.78	7.07
Construction	6.02	7.54	8.06
Others	11.09	5.67	7.09
Services	3.71	4.48	5.86
Total GDP	3.73	4.69	5.77

Table-2: Sectoral GDP Growth Rates: 1980/81-2007/08 (Annual average; in 1995/96 producer prices)

Sources: BBS (2000, Table 4), BBS (2001, Table 1) and BBS (2008).



Figure-1: Bangladesh Economy-Its Structure and Sectoral Growth Rates (Annual average; in 1995/96 producer prices)



Each series is a weighted moving average with uniform weights for the two lagged and a contemporanous terms respectively. The vertical bars in panel A represent Fe al GDP and are shown on the left scale. The sectoral shares are shown in per cent on the right scale. Planel B exhibits sectoral growth nates for agriculture, manufacturing and services Source: BBS (2000, Table 4), BBS (2001, Table 1) and BBS (2008).



Table-3: Identifying Sources of Growth Acceleration

Sector	GDP growth over 1980/81~1989/90 (billion taka)	GDP growth over 1990/91~1999/00 (billion taka)	GDP growth over 1998/99~2007/08 (in billion taka)	Sectoral cont. to growth acceleration b/w 80s & 1990s	Sectoral cont. to growth acceleration b/w 90s & 2000s
Agriculture	65.4	130.9	195.3	48.3 (16.9)	64.4 (11.1)
Crop production	40.5	48.5	100.7	-1.7 (-0.6)	52.3 (9.0)
Fisheries	11.4	59.5	45.4	43.2 (15.1)	-14.1 (-2.4)
Others	13.5	22.9	49.1	7.2 (2.5)	26.3 (4.5)
Industry	102.4	239.2	447.0	119.9 (41.9)	207.8 (35.8)
Manufacturing	56.2	145.3	257.4	79.5 (27.7)	112.1 (19.3)
Large & medium	39.7	104.6	182.8	58.1 (20.3)	78.2 (13.5)
Small scale	16.6	40.7	74.6	21.1 (7.5)	33.9 (5.8)
Construction	29.3	73.9	149.4	39.4 (13.8)	75.5 (13.0)
Others	16.9	20.0	40.2	1.04 (0.4)	20.2 (3.5)
Services	174.1	321.8	629.9	118.3 (41.3)	308.2 (53.1)
Total GDP	341.8	691.9	1272.2	286.6 (100.0)	580.3 (100.0)

Sources: BBS (2000, Table 4), BBS (2001, Table 1) and BBS (2008).

What are the Underlying Sources of Growth Acceleration?



- What is the relative role of tradables and non-tradables in the growth acceleration?
- Is the dominant role of non-tradables an outcome of endogenous growth of the sector or an exogenous demand stimulus?
- If the huge pool of underemployed led to the surge of growth of non-tradables?
- Possible sources of external demand stimulus: (a) foreign remittances, (b) agriculture, and (3) phenomenal growth of export-oriented apparel industry.
- Agriculture and apparel exporting—two major sources of enhanced demand stimulus for non-tradables.



Table 4: Phenomenal Growth of Apparel Exports, 1980-2008

Products	1980	1990	2000	2005	2008
		(in billic	ons of U.S.	dollars)	
Total merchandise exports	0.7	1.5	5.8	8.7	14.1
Of which: Total apparel exports	0.0	0.6	4.4	6.4	10.7
Woven apparels	0.0	0.6	3.1	3.6	5.2
Knitwear apparels	0.0	0.0	1.3	2.8	5.5
		(In perce	ent of total	exports)	
Total merchandise exports	100	100	100	100	100
Of which: Total apparel exports	0	41	76	74	76
Woven apparels	0	40	54	42	37
Knitwear apparels	0	1	23	33	39

Sources: EPB, 2008.

Is it Vertical Integration or Industrial Upgrading or both?





Principal characteristics (all are mean values):

- 1. Output, value added (in BDT millions), value added ratio and materials import intensity: 260.3, 74.9, 31.7%, and 93% respectively.
- 2. Gross capital formation (in millions of BDT): 56.2
- 3. Production labour (number of workers): 655

4. Production labour costs relative to value added: 0.51

Panel B: Knit firms [Sample size: 30]



Principal characteristics (all are mean values):

- 1. Output, value added (in BDT millions), value added ratio and materials import intensity: 414.5, 139.8, 33%, and 75% respectively.
- 2. Gross capital formation (in millions of BDT): 236.0
- 3. Production labour (number of workers): 882
- 4. Production labour costs relative to value added: 0.31



Principal characteristics (all are mean values):

1. Output, value added (in BDT millions) and value added ratio: 233.2, 101.3 and 43.7% and 71% respectively.

2. Gross capital formation (in millions of BDT): 64.25

3. Production labour (number of workers): 1006

4. Production labour costs relative to value added: 0.68

Rahman and Sayeda (2008)

Pattern of Backward Linkage in Bangladesh Apparel Industry

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(All figures other than ratios are shown in million BDT)

Major	All	Woven	Knit	Sweater	Group mean differences		
operating/financial	Firms	Firms	Firms	Firms	(figures in parentheses are t-		
attributes of firms	(N=115)	(N=53)	(N=30)	(N=32)	statistics)		
	Mean	1	2	3	(1-2)	(1-3)	(2-3)
(1) Value of output	293.0	261.0	415.0	233.0	-154	27.4	181
(1) value of output	2/3.0	201.0	110.0	233.0	(-1.91**)	(0.58)	(2.33**)
(2) Imported yarns,	155.0	175.0	189.0	90.2	-14.2	84.6	98.8
fabrics & accessories	155.0	175.0	107.0	10.2	(-0.38)	(2.93***)	(3.35***)
(3) Local inputs	31.0	77	66 4	36.5	-58.6	-28.8	29.8
(5) Local inputs	51.0	1.1	00.4	50.5	(-2.14**)	(-2.90***)	(1.03)
(4) Total yarns,					-72 9	55 7	129.0
fabrics & accessories	186.0	182.0	255.0	127.0	(-1.36*)	(1 77**)	(2.60***)
(2+3)					(-1.50)	(1.//)	(2.00)
(5) Total intermediate	10/ 0	186.0	275.0	132.0	-89	53.9	143
inputs	194.0	100.0	275.0	152.0	(-1.56*)	(1.68**)	(2.67**)
(6) Value added at	00.2	74.0	140.0	101.0	-64.9	-26.4	38.5
firm-level (1-5)	99.2	/4.7	140.0	101.0	(-1.88**)	(-1.53*)	(1.08)
(7) Value added to	147 1	95.0	720 5	144.0	-140	-57.1	82.5
the economy $(1-2)$	142.1	83.9	238.3	144.9	(-2.66***)	(-2.29***)	(1.48*)
(8) Value added	0.25	22	22	0.44			
ratio1 (6/1)	0.35	.32	.33	0.44			
(9) Value added ratio	0 47	0.20	0.40	0.00			
2 (7/1)	0.4/	0.38	0.49	0.60			

Total intermediate inputs include costs of energy & utilities. Statistical significance *** p<0.01, ** p<0.05,

* p<0.1.



Table 5: A Comparative Analysis of Profitability of Apparel Firms (Values in million BDT; mean values are reported)

	All Firms (N=115)	Woven Firms (N=53)	Knit Firms (N=30)	Sweater Firms (N=32)	Group (figures	o mean diffe in parenthes statistics)	rences ses are t-
		1	2	3	(1-2)	(1-3)	(2-3)
1. Value added	99.2	74.9	140.0	101.0	-64.9 (-1.88**)	-26.4 (-1.53*)	38.5 (1.08)
2. Total labour costs	32.8	24.4	31.8	47.6	-7.36 (-1.16)	-23.2 (-3.13**)	-15.9 (-2.06)
3. Other semi-variable business costs	4.3	3.2	7.3	3.3	-4.12 (-1.06)	-0.125 (-0.05)	3.997 (1.07)
4. Variable profit (1-2-3)	62.1	47.3	101.0	50.4	-53.4 (-1.75**)	-3.07 (-0.25)	50.3 (1.62*)
5. Capital services (Depreciation)	9.5	5.4	19.0	7.5	-13.5 (-3.28**)	-2.02 (-1.52*)	11.5 (2.74**)
6. Profit before interest and taxes (4-5)	52.6	41.9	81.8	42.9	-39.9 (-1.37*)	-1.047 (-0.09)	38.8 (1.30*)
7. Capital employed	104	56	236	64			
8. Return on capital employed (ROCE, %)	51	75	35	67			

Statistical significance *** p<0.01, ** p<0.05, * p<0.1

Table 6: Factors Determining Productivity of Apparel Firms

Dependent variables	Ln(Output)	Ln(Value	Ln(Variable	Ln(Output
Independent variables		added)	profit)	per labour)
	1	2	3	4
In(Production Labour)	0.518***	0.563***	0.373***	-0.136
	(0.079)	(0.097)	(0.141)	(0.087)
Ln(Capital stock)	0.271***	0.207***	0.257**	
	(0.047)	(0.057)	(0.106)	
Ln(Capital stock per labour)				0.259***
				(0.051)
Backward linkage with	0.600***	0.223	0.737^{\dagger}	0.683***
foreign suppliers				
	(0.224)	(0.290)	(0.502)	(0.258)
Forward linkage	0.409**	0.106	0.258	0.479***
	(0.161)	(0.177)	(0.298)	(0.173)
Adjusted R-squared	0.561	0.408	0.173	0.285
No. of observations	114	114	108	114

Robust standard errors in parentheses, *** p<0.01, ** p<0.05, * p<0.1, †p<0.15.

The estimated Cobb-Douglas production function augmented by integration variables: $Y_i = AK_i^{\ \alpha} L_i^{\ \beta} e^{(\delta_1 Z_{1i} + \delta_2 Z_{2i})} e^{\varepsilon_i}.$

Rahman and Sayeda (2008)

Summary and Policy Implications



- Trade liberalization—both liberalization of agricultural inputs and a free trade regime of export production—accelerated macroeconomic growth in the 1990s and 2000s.
- Tradable sector itself experienced fastest growth acceleration and, indirectly, provided a major demand stimulation for the growth of non-tradables.
- Diversification of apparel production into knitwear was more an outcome of policy inconsistency than a profit maximizing behavior.
- Industrial upgrading at firm-level and as such firm-specific performances are largely determined by its ability to integrate backward with foreign suppliers and forward with the MNC buyers (lead firms).
- With trade-related protections progressively falling, firm's ability to manage the supply chain determines its competitive position.
- A continued protection of domestic textile production and a free trade status is producing policy inconsistencies.
- The key institutional gap is thus managing vested interests.