



# Rethinking Central Banking

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Raghuram Rajan for Committee on  
International Economic Policy and  
Reform



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# Prior Consensus

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- No permanent tradeoff between inflation and unemployment.
- High and volatile inflation hurts growth.
- Inflation disproportionately hurts the poor.
- ⇒ Flexible inflation targeting
- ⇒ Central bank independence



# Flexible Inflation Targeting

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- Aim to stabilize inflation at target but also minimize output gap
- Flexible exchange rates
  - Intervention and reserve accumulation unnecessary because interest rates and flexible exchange rates smooth out demand shocks
- “Own house in order” also achieves global macroeconomic stability.
  - National stability=> Global stability
- Tinbergen principle
  - Interest rates to tackle aggregate demand, supervisory measures to tackle financial stability



# Breakdown

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- Financial sector risk built up even while inflation remained low.
  - Asset price bubbles: Pricking stock bubbles vs credit bubbles
  - Asymmetric intervention
- Different de facto policy regimes: floaters and fixers
  - Inflation targeting and exchange rate targeting: Incompatibility in a time of low growth
- Spillovers through:
  - Commodity prices
    - Each central bank takes commodity prices as exogenous
  - Cross border capital flows
    - Exchange rate intervention to prevent overshooting

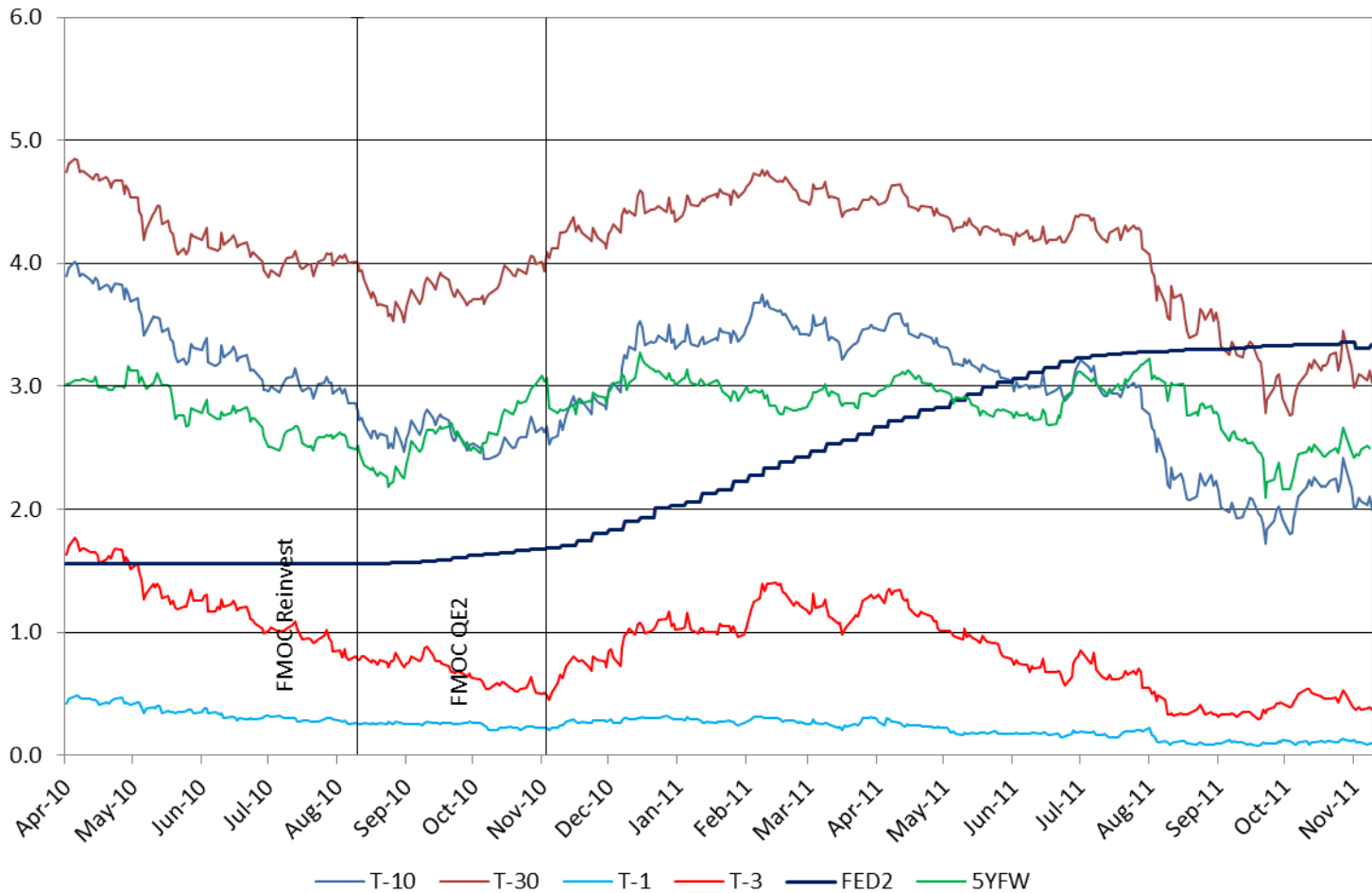


# Added complications

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- Political pressure to support debt issuance and growth when high debt loads and low growth in industrial countries
- Unconventional monetary policies at zero bound.
  - When local lending is limited, credit is likely to spillover abroad.

# QE 2 and Operation Twist





# What should be done?

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- Make financial stability an explicit goal
  - Interest rate policy also a legitimate tool to ensure financial stability – sometimes undershoot target in the interest of financial stability
  - Lean against wind => bubble hunting?
  - Macro prudential measures: flexible until we learn
    - DTI, LTV, countercyclical capital, liquidity, levy on non-core
    - Instruments tackling too big to fail
- Unified responsibility for stability with central bank: can better evaluate trade-offs between various tools





# What should be done?

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- Capital controls – for macro-prudential reasons rather than to affect exchange rate
  - Affect form of capital flow (limited effect)
- Get countries to internalize consequences of their monetary policy stances
  - International committee of systemically important central bankers reporting to G-20 on the collective stance
  - Recognize incompatibilities
  - Eventually enshrined in mandate



# What should be done?

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- Limit the level of exchange rate intervention, but recognize that when many countries intervene, there are serious incompatibilities.



# What is difficult to address.

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- Pressures on central banking at a time of high debt and low growth
  - Do unconventional mechanisms satisfy the public's and government's need for action even while doing little damage?